

South Wales Area



Annual Report 2014 – 2015



Introduction:

Peter Vaughan Chief Constable, South Wales Police

South Wales Police are committed to Keeping South Wales Safe. A key part of this mission is the way we manage sex and violent offenders and a multi-agency partnership approach is key to our success. MAPPA brings agencies together and is a proven and effective means of managing the risk posed by these offender, as evidenced by the reduction in re-offending rates seen.

We must not however become complacent as the challenges of the future are, as yet, unknown. What is certain however, is that the strength the cross sector relationships have built through MAPPA are strong and prepare us well to meet these challenges. My commitment to “Keeping South Wales Safe” is as steadfast as it is unflinching. As we look ahead to the coming year I would reiterate the need for renewed energy, commitment and dedication from all involved to ensure that our communities remain safe.



Sarah Payne, Director of NOMS in Wales.

NOMS in Wales is committed to collaborating with MAPPA partners to ensure that Wales is a safer place. We work effectively with our partners to closely manage those offenders who present the greatest risk of serious harm by implementing robust risk management plans, sharing intelligence and regularly reviewing processes. NOMS in Wales staff are trained in the risk management of offenders, both in the community and in custody, and those risks are shared along the entire offender journey. We ensure that the protection of the public and engagement with MAPPA is our highest priority. This annual report reflects our endeavour and our continuing commitment to preventing people from becoming victims of serious harm. It also illustrates the importance we place on building and maintaining the strong and effective relationships that we have established with the police, partner organisations and communities. We are strongest when we work together to protect the public.

What is MAPPA?

MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: www.gov.uk

MAPPA Statistics

MAPPA-eligible offenders on 31 March 2015				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 1	1314	389	-	1703
Level 2	26	41	7	74
Level 3	1	5	2	8
Total	1341	435	9	1785

MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Level 2	143	232	37	412
Level 3	6	6	11	23
Total	149	238	48	435

RSOs cautioned or convicted for breach of notification requirements	18
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Restrictive orders for Category 1 offenders	
SOPOs, NOs & FTOs imposed by the courts	
SOPOs	111
NOs	0
FTOs	0

Level 2 and 3 offenders returned to custody				
	Category 1: Registered sex offenders	Category 2: Violent offenders	Category 3: Other dangerous offenders	Total
Breach of licence				
Level 2	12	22	0	34
Level 3	0	1	0	1
Total	12	23	0	35
Breach of SOPO				
Level 2	8	-	-	8
Level 3	0	-	-	0
Total	8	-	-	8

Total number of Registered Sexual Offenders per 100,000 population	117
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This figure has been calculated using the Mid-2014 Population Estimates: Single year of age and sex for Police Areas in England and Wales; estimated resident population, published by the Office for National Statistics on 25 June 2015, excluding those aged less than ten years of age.

Explanation commentary on statistical tables

MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2015 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2014 to 31 March 2015.

(a) MAPPA-eligible offenders – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (75.6% this year) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

(b) Registered Sexual Offenders (RSOs) – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of 5 years’ imprisonment.

(c) Violent Offenders – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

(d) Other Dangerous Offenders – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

(e) Breach of licence – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

(f) Sexual Offences Prevention Order (SOPO) – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

(g) Notification Order – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

(h) Foreign Travel Orders – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

Who we are:

Strategic Management Board of MAPPA, South Wales Area

The SMB is responsible for managing MAPPA activity in its area. This will include reviewing its operations for quality and effectiveness and planning how to accommodate any changes as a result of legislative changes, national guidance or wider criminal justice changes. The Secretary of State retains the power to issue guidance to the Responsible Authority on the discharge of its functions under MAPPA. The SMB are responsible for the implementation of the MAPPA Guidance in their area, in line with local initiatives and priorities

Co- Chairs:

ACC Nikki Holland	South Wales Police
Gov. Steve Cross	HMP Cardiff
Eirian Evans, ACE	National Probation Service

Members:

Alison Lewis	G4S / HMP Parc
Andrea Chichester	EMS
Andrew Gwynn	Children's Services, Rhondda Cynon Taf CBC
Barbara Ranger	South Wales Police
Beverly James	Lay Adviser
Caroline Dyer	Western Bay Youth Offending Services
Chris Fox	Cardiff City & County Council
Deborah Driffield	City and County of Swansea
Huw Thomas	Jobcentre Plus
Jane Randall	Cwm Taf UHB
Jayne Tottle	Cardiff & Vale UHB
Kate Beardall	Lay Adviser
Lance Carver	Vale of Glamorgan Council / Cardiff & Vale UHB
Lian Penhale	South Wales Police
Lynda Williams	Cwm Taf UHB
Nigel Rees	MAPPA Co-ordinator
Rhian Davies	CAFCASS
Ruth Bagshaw	Abertawe Bro Morgannwg UHB
Sara Theaker	DWP
Stuart Mander	Gwalia
Tony Young	Cardiff City & County Council

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